

# Homeland Security Update

"Ensure a safe and secure Washington for the 21st Century"

**April 2005** 

### Homeland Security Recipe for Success

By Joe Huden, Special Assistant to the Director, Washington Military Department

I have been lucky to have been involved in the homeland security discussions since September 11th,



Joe Huden, Special Assistant to the Director of the Washington National Guard Thank you for your Statewide Homeland Security Contributions

and subsequently the Department.

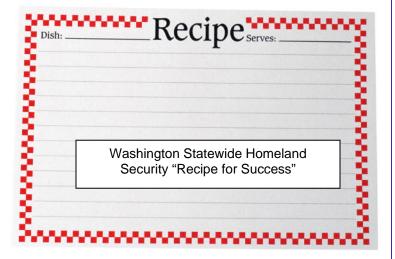
Obviously going from a single focus to a more federal centric department had its bumps and warts. When you combine the myriad of disparate offices into one Department, getting the house in order is the primary effort. Through it all the Office of State and Local coordination kept us in the loop and did not stray from its purpose to share information. There were times where did not feel we were getting the whole story but we were in touch regularly and could get a response by contacting one office. The second ingredient to the recipe is someone to talk to at the Federal level.

We have always enjoyed a close relationship with all of the Federal agencies, state agencies and local governments in

2001 from a State perspective. As I leave state service at the end of April I'm looking back on this journey with a great deal of amazement. It is very easy to be an armchair quarterback and look for all the things that have gone wrong. Enough people have and are doing that. So I would like to take the high road and look at all of the things that have gone right.

As a state we were better prepared on September 11<sup>th</sup> than many. Our long standing preparedness for natural disasters like earthquakes and floods created a committee on terrorism was formed with federal, state and local stakeholders by the Governor in 1999 so post 9-11 key personnel were not meeting for the first time. The response system was in excellent shape,

In comes a more robust Federal focus on homeland security, first with the Office of Homeland Security



Washington. Those relationships are very unique as I talk with my counterparts throughout the country. Now I didn't say we always agreed, but we have mutual respect for each other and can work

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through any problems we encounter. Relationships take work and the cornerstone of a good relationship is communication. Communication is the key to some new dimensions of homeland security. We were very good at response but now prevention is equally as important. When it comes to homeland security, information is not power but could be a destroyer if not shared for the common good. The third ingredient then is communication.

The people involved in this journey from Washington are inspiring. As I look back on the past four years I see the faces of all the people who have been and continue to be the true success in homeland security. I am amazed at the capacity and capability of everyone I have had the privilege of interacting with on this journey. Regardless of the diverse opinions regarding homeland security, every person has added value to the process of strategically preparing our entire state to meet any challenge. It is the heart of Washingtonians to speak their mind and engage in the process of feeling secure in their daily lives without unnecessary infringements on personal liberties. Without the level of interaction from every citizen ingrained in our purpose there would not be confidence in our collective effort to make Washington a safe place to live. My fourth ingredient to success is the people involved in this journey.

So here is my recipe for success in a nutshell.

- 1 Helping of history in emergency and disaster response
- 1 Serving of information streams from the Federal level
- 1 Large portion of communication and information sharing
- 1 Bunch of dedicated, professional people

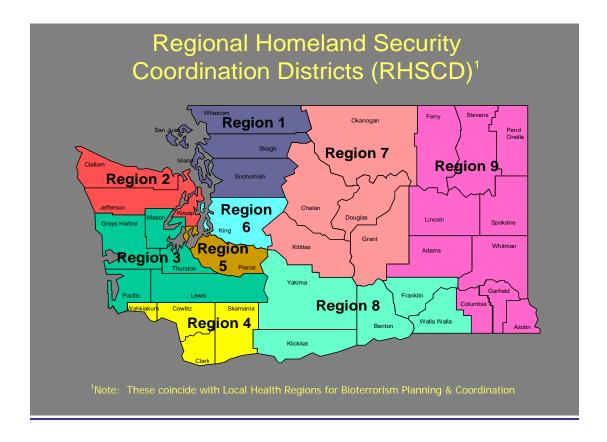
If you put these four ingredients together anyone can be successful in homeland security efforts. No recipe is perfect. There are always additional ingredients that add to success. A pinch of this and dash of that can often make a difference. You might notice, however, I never mentioned money. Real success is not about money and when the focus is merely on money it stifles the creativity needed for progress.

I have been extremely lucky to have been part of this journey with you. As I leave state service I feel good about where we are today in homeland security and I look forward to the next "ingredients" to continued success. I am very proud to call all of you my friends and colleagues and I wish you well in your continued journey. I sign off as your faithful servant and "chef" for the day

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# <u> Around Washington — Regional Homeland Security News</u>

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# Region 1

# **Emergency Workshop for Special Needs**

Excerpts taken from the Snohomish County Public Utility District 1 Newsletter.

In late January, Snohomish County Director of Emergency Management (DEM's), Christine Colmore, in coordination with Donna Platt, Manager, WA State 9-1-1/TTY Education Program coordinated the first Emergency Workshop for the Deaf and Hard of Hearing population in the County – perhaps in the State. Sponsored by Snohomish County Department of Emergency Management, Snohomish Public

Utility District (PUD), the American Red Cross and the Washington State 9-1-1 Center, the workshop was attended by 50 appreciative deaf and hard of hearing people. The workshop included information about disaster preparedness, legal rights to emergency information, and Weather Alert Radio for the deaf and hard of hearing. PUD's Community Services Coordinator, Michele Robbins presented a lesson about electrical safety. Sign language interpreters were available to include Information Technology Production Support Analyst Dave Pearson, the president of the Everett Area Chapter of SHHH (Self Help for Hard of Hearing People). The workshop was a huge success and will most likely be repeated in the future.



Christine Colmore, Snohomish County DEM(left); and Donna Platt, Manager, Washington State 9-1-1/TTY Education Program For more information please contact: Snohomish County DEM Roger Serra, Roger Serra (425) 423-7635 or Region 1 Homeland Security Coordinator Nancy Franze (425) 423-7635, nlfranze@snodern.org

# Region 4

#### **Training**

#### Weapons of Mass Destruction (WMD) Awareness

During the first quarter of 2005, the Northwest Regional Training Center (NWRTC) implemented two WMD Awareness Train-The-Trainer (TTT) course and graduated 70 new trainers from multiple Region IV disciplines and jurisdictions. These new Office of Domestic Preparedness (ODP) certified trainers have already started teaching WMD Awareness Courses in the field (e.g., Washington State Patrol (WS) in Kelso, Clark County Sheriff's Office in Vancouver).

#### Chemical, Biological, Radiological, Nuclear, Explosive (CBRNE) Equipment/Technical Training

In March, the Northwest Regional Training Center (NWRTC) offered two Train-The-Trainer courses: "Region IV Terrorism Incident Plan – Concept of Operations," and the "CBRNE Self Defense Kit (SDK) use and application." Both courses graduated 35 new trainers from all Region IV counties and different disciplines, and they will take these courses to the First Responders in the field. The Clark County Sheriff's Office already held such classes. Additional courses will be scheduled in the near future.

#### Radiological/Nuclear Awareness Training

In March, the Northwest Regional Training Center (NWRTC) hosted a "WMD Radiological/Nuclear Awareness" and the "WMD Radiological/Nuclear Awareness Train-The-Trainer" course presented by a Federal contractor (Bechtel-Nevada). 30 participants in both courses graduated and will be able to take the "WMD Radiological/Nuclear Awareness" to our First Responders in the field.

#### Radiological/Nuclear Operations Training

Also in March, the Northwest Regional Training Center (NWRTC) hosted a "WMD Radiological/Nuclear Operations" course presented by a Federal contractor (Bechtel-Nevada). A dozen participants from different jurisdictions participated and graduated from that class.

#### **Exercises**

#### **Exercises conducted since January 1 includes:**

- Workshop, Bioterrorism/Mass Clinic Implementation, Skamania County
- Functional Field Exercise, Clark County
- Tabletop Nuclear/Decon Exercise, Skamania County
- Tabletop Exercise, Bioterrorism, Region IV/State

#### **Exercises planned in the near future are:**

- Wahkiakum Explosive Workshop, April 21, Cathlamet
- Wahkiakum Explosive Tabletop Exercise (TTX), May 13, Cathlamet
- Region 4 Bio-terrorism Full-Scale Exercise (FSX) –WASABE IV 23/24/25MAY05, multiple locations in all Region IV counties
- Skamania -- Nuclear Functional Exercise (FX), June 4, Carson

#### Community Emergency Response Team (CERT) / Citizen Corps Program

Clark County: Shumway, Airport Green in Vancouver and West Hazel Dell neighborhoods in Clark County are implementing the "Disaster–Resistant Neighborhoods" program. The City/County employee-based CERT Training is also being implemented.

**Cowlitz County**: Community Preparedness training in Longview, Kelso, Castle Rock and Woodland will be held this month.

**Skamania County**: A CERT Earthquake Exercise was held in February at the Stevenson Fire/EMS facility. Further training and exercises are being planned at this time.

For more information please contact: Clark County DEM Tom Griffith (360) 737-1911 ext. 3951 or Region 4 Homeland Security Coordinator Ernie Schnabler (360) 737-1911 (ext 3950) and ernestus.schnabler@clark.wa.gov

# Region 5

Pierce County Emergency Management and the Pierce County Terrorism Early Warning (TEW) task force hosted a two-day homeland security conference in March at the Bicentennial Pavilion of the Tacoma Sheraton Hotel. Nearly 350 invitees from the Puget Sound region, the rest of the state and from other states attended the conference, which dealt with the Israeli Response to Terrorism. The conference featured a cadre of experts from Israel's responders

and anti-terrorism communities: Israeli PD, Jerusalem Police, Hatzolah (Emergency Medical Services), Shin Bet (Intelligence Services), Internal Security Ministry and the



Pierce County and the Pierce County Terrorism Early Warning (TEW) Task Force

Israeli Defense Forces – Homefront Command. The Israelis presented first-hand and often graphic accounts of their daily experiences with terrorists, terrorist attack methods, emergency response procedures, public education, volunteer groups, and policy issues. The goal of the conference was to identify some lessons learned from the Israeli experience in intelligence, prevention, preparedness, response, and volunteer usage and apply these lessons to our homeland security efforts. Conference attendees were very positive about the quality of the presentations and the outcomes achieved. Likewise, the Israelis were very happy to share their experiences with such a receptive audience of peers.



Region 5 Cascade Resolve '05 Exercise

A "dirty bomb," a chemical bomb, a conventional bomb and four armed terrorists constituted the principal challenges faced by Region 5's emergency responders at the Puyallup Fairgrounds on February 23<sup>rd</sup>. CASCADE RESOLVE '05, a full-scale exercise, incorporated an array of activities including treating fully moulaged victims, saving hostages, confronting shooters, searching rubble piles and making high-angle rescues. The exercise involved approximately 700 participants in all, from county, city, district, hospital, military, and volunteer organizations and groups. More than 120 volunteers, many from local area schools on winter break, provided the "crowd" and "victims."

CASCADE RESOLVE provided an environment for agencies to evaluate their tactical, management and command

capabilities when responding to a series of terrorist events. In addition to the field component, the exercise supported command post and emergency operations center activities.

For more information please Tom Symonds, Region 5 Homeland Security Coordinator, (253) 798-7842 or tsymond@co.pierce.wa.us

# Region 6

#### For March and April 2005:

- FFY05 Homeland Security Grants project lists developed by regional partners through committees for SHSP, LETPP, and UASI funds. Citizen Corps activities will be funded through FFY05 SHSP Region 6 grant.
- Completion of FFY03 Supplemental pass-through grants to local Region 6 jurisdictions (approximately 30 subcontracts). Projects include interoperable communications, detection, first response and critical infrastructure protection equipment, emergency operations and mass care plans, vulnerability assessments, exercises and training.
- NIMS Compliance presentations to Region 6 Homeland Security Council, Regional Homeland Security Subcommittee and King County government agencies
- Exercises: Regional Disaster Plan Functional Exercise, NDMS Drill, Marine Terrorism
  Response Plan Tabletop; City of Kenmore WMD Full Scale exercise; Partners in Preparedness
  Conference in Bellevue; King County Correctional Facility Medical and Security Drills; Cities
  Readiness Initiative Drill and a Medical Dispensing Drill by Public Health Seattle & King County.
- **Planning**: Implementation of the Region 6 Homeland Security Strategic Plan continues; the draft Region 6 Critical Infrastructure Protection Plan in review by the Region 6 CIP Task Force.
- *Training:* Continuity of Operations & Government (COOP/COG) seminars for regional partners.
- Equipment: ongoing request reviews and acquisition for FFY03 and FFY04.
- Citizen Corps: FFY04 funds passed through to 12 Citizen Corps organizations; CERT training curriculum revisions completed to include citizens with various disAbilities; pilot CERT Train-The-Trainer class for various disAbilities held April 25-29, 2005.
- Public Education: homeland security and all-hazards media TV spots and Project Impact shows are airing.

To access the Region 6 Homeland Security Strategic Plan and to find other links and resources to prepare homes, families, and businesses for hazards in Washington State, visit <a href="https://www.metrokc.gov/prepare">www.metrokc.gov/prepare</a>.

# Region 7

There is a lot going on around north-central Washington State for Homeland Security these days. Region 7 is working on:

- Currently the region is working with Pierce College and the Center for Excellence to establish Wenatchee Valley and Big Bend College as ODP approved training institutes.
- A functional exercise (Pandemic Flu) is now in planning. This will involve all hospitals, public health/regional health and each county Emergency Operations Center (EOC). Scheduled for June 29, 2005 in Region 7. A Contractor has been hired to coordinate this exercise and to provide EOC Operations/ICS Training in each of the 5 counties' EOC.

- Organizing training for the decontamination unit operation for Hospitals, Fire, and EMS agencies region-wide is on-going. Region 7 trainers will provide a course at a May at the Emergency Medical Services (EMS) Conference to be held in Wenatchee.
- The Region 7 HS Council has hired a contractor to develop a Regional/all Agencies web-site to address training issues and opportunities across the region.
- The region is currently also working on decontamination training for regional teams
- Awareness level trainers are now in place across the region and scheduling of courses for responders is now in progress.
- A Regional Strategic Plan has been developed and is being circulated to the Regional Partners for approval.
- Active monthly planning meetings with the regional hospitals, public health and EMS are in place and working very well.
- Citizen Corp. Councils in each county are nearing full operational "stand-up" and training of volunteers is in progress.
- Region 7 conducted an ODP Senior Officials Workshop (MGT-312) on March 9, 2005.
- Web-EOC installation is in progress for each county in the Region.

For more information please contact Dean Curtis, Region 7 Homeland Security Coordinator at (509) 750-7174 or <a href="mailto:gcem@co.grant.wa.us">gcem@co.grant.wa.us</a>

# Region 8 REGION 8 NEWS

Benton County, Franklin County, Klickitat County, Walla Walla County, Yakima County and the Yakima Nation

#### Planning, Planning, Planning

Klickitat County is updating their CEMP which will be reviewed/adopted by the cities and county.

Yakima County is working on a standardized response plan with the schools in the county due to the Wilbur Ellis Fire in Grandview, WA. Also, they have started an Incident Management working group.



Yakima Nation is conducting a risk assessment in the schools for emergency response plans and safety. Benton County hosted a planning workshop for those interested in additional information on how to plan for the long term event. Development of an Incident Action Plan (IAP), resource check-in and tracking, and situation assessment were discussed at length. Multiple all-hazards scenarios were used during breakout exercises including, flood, fire, terrorist incident,

Franklin County completed Shelter-In-Place plans and drills for 30 schools and one correction facility. This project was completed within a year and all of the schools that participated did an outstanding job on responding to the drill. All supplies for Shelter-In-Place Kits were donated by ConAgra Foods.

chemical release, and radiological release.

#### **Exercises**

Walla Walla County is conducting a tabletop exercise involving terrorism at Walla Walla High School.



Benton County held a WMD Exercise on February 24, 2005 at the Richland Water Treatment Plant. This exercise tested command and control capabilities of multiple agencies during a WMD event. Participants included

SWAT, Bomb Squad, HazMat, City Officials, County EM, Public Works, 3 police agencies, 3 fire agencies, CERT Volunteers, VIP Volunteers, SECOMM Dispatch and EMS. There were a total of 148 participants in the exercise. The scenario included a hostage situation that included a bomb going off, explosion of a chlorine tank and contaminated individuals. Benton County was able to test how multiple organizations would respond together during a large incident involving many components.

#### **Training**

**Weapons of Mass Destruction (WMD) AWR 160** Franklin County EM has started training first responders for WMD Awareness 160 course in April. All first responders within the county are to be trained by March 2007.

**NIMS...FULL STEAM AHEAD!** The goal of implementing the National Incident Management System (NIMS) by October 2005 has gotten a little closer in Benton County. The staff at Benton County Emergency Management has worked very hard to make this goal possible. In the past two months alone, the EM staff has facilitated over 20 IS-700 classes with an attendance of well over 200! Several municipalities within the county have already adopted NIMS with several more soon to follow.

#### **Communications**



Klickitat County is completing work on an intensive radio study for the county's public safety including inventory of all current equipment, frequencies, and neighboring frequencies for interoperable communications. Implementation of a new system, hopefully, should be completed in two years.

#### Other news

A local joint organization for emergency management is being reformed between the cities and county to be known as Klickitat County Department of Emergency Management. The cities and county should have a new interlocal agreement in place by the end of April.

#### Community Emergency Response Team Programs

**Benton-Franklin CERT** – Regular class session is scheduled for May. Additional training was held in March for Sandbagging and currently conducting HAZMAT Awareness training, HAZMAT Team Procedures Trainings. The Benton-Franklin CERT Volunteer of the year, Cindy Payne, was named Citizen Corps Volunteer of the year for Washington State.



Benton-Franklin CERT held a CERT Train-the-Trainer in March with participants from Benton and Franklin Counties as well as many from the rest of the state.

<u>Walla Walla CERT</u> A CERT class session to be held in April. SERT (School Emergency Response Teams) are to begin in the middle of April.

#### **Public Health**

On Feb 11, 2005, Yakima Health District completed its first year using the Public Health Issue Management System (PHIMS). This statewide disease reporting system allows local health jurisdictions (LHJs) to track disease outbreaks throughout the state, communicate information electronically with other LHJs, and report disease information to the Washington State Department of Health electronically. This helps all LHJs move toward the goal of less paper and more electronic reporting, helping with Health Insurance Portability Accountability Act (HIPAA) requirements. The Yakima Health District served as a pilot county, entering the very first case in early 2004. The Benton Franklin Health District and Klickitat County Health Department have joined the system at varying times over the last year.

Barbara Andrews, Region 8 staff stationed in Yakima County, and YHD staff developed a Public Health Emergency Preparedness and Response committee that meets twice monthly. This committee is completing vulnerability assessments and creating in-house policies for staff. They developed and distributed Employee Disaster Planning Manuals to all Yakima Health District Staff, and continue to

develop products and instructions to help YHD be better prepared for whatever events may affect our community.

For more information please contact: Franklin County Emergency Management, John Scheer (509) 546-5845 or jscheer@co.franklin.wa.us.

### Region 9

**PLANNING:** The region continues to meet on a regular basis. These planning meetings allow us to discuss issues and develop strategies that will benefit the entire region. We work very close with all the community partners; fire services, law enforcement, public health, HazMat, emergency medical services, etc.. The regional leads for most of these disciplines are located in Spokane. We utilize video-conferencing to do a lot of our planning efforts. This allows rural counties to come to the table and still remain in there on communities. Our planning cycle continues with the region using improvement plans from previous exercises to update and improve their plans.

**TRAINING:** Region nine hosted a CBRNE Awareness 160-1 T-T-T course in February 2005. We now have fifty (50) instructors to do face-to-face training for CBRNE awareness training throughout the region. We will be utilizing other forms of presentation to include; video-conferencing and online to become NIMS compliant. We continue to send select personnel to Socorro, New Mexico; Anniston, Alabama, and Las Vegas, NV, for specialized CBRNE training. The region is forming a training committee comprised of 160 T-T-T instructors to develop our plan for NIMS and CBRNE awareness across all disciplines in the region

**EQUIPMENT:** The region is working together to build redundancy in our communications system. Each county is upgrading there communications systems to be able to meet their individual communications interoperability needs. The region has purchased WebEOC and has installed the primary hardware in Spokane County with back-up in Pend Oreille County. We start our individual user training on the WebEOC system this month. We are building some urban search and rescue capabilities in Spokane County for response throughout the region.

**EXERCISES:** The region, including northern Idaho, just participated in a National Disaster Medical System full scale exercise (Ultimate Caduceus). The Washington National Guard, in conjunction with the Washington State DOH, in Region 9, and many other agencies were part of a forward movement of patients exercise. A Disaster Medical Assistance Team (DMAT) from Puget Sound came to Spokane and we worked together to exercise 20 hospitals in this region and northern Idaho. **See exercise photos on next page.** The region is working very close with all the local health jurisdictions to complete their Bio-terrorism tabletop exercises. The region is also working with the Canadians to develop a cross-border tabletop-exercise late summer 2005.







Scenes from Region 9 Exercising Capabilities and Building Partnerships Across the Region

For more information please contact: Dave Byrnes, Region 9 Homeland

Security Coordinator at <a href="mailto:DBrynes@spokanecounty.org">DBrynes@spokanecounty.org</a> and 509-477-7606



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# Team Washington-Building Partnerships Throughout the State



# <u>Civil Air Patrol Selects New Statewide Commander – Congratulations to Colonel Schnabler</u>

Civil Air Patro

# United States Air Force Auxiliary

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#### **COLONEL ERNESTUS S. SCHNABLER**

Colonel Ernestus (Ernie) Schnabler assumed duties as Commander, Civil Air Patrol (CAP), Washington Wing on 15 March 2005. The Civil Air Patrol, the official Auxiliary of the U.S. Air Force, was founded in 1941 and is tasked by Congress with three missions: Emergency Services (which includes Search and Rescue, Disaster Relief, Counter-Drug and Homeland Security missions), Cadet Programs (a military-style leadership youth program for young men and women ages 13 through 21), and Aerospace Education.

The approximately 1,500 personnel in Washington Wing are about evenly split between cadet and senior members. These



CAP personnel, belonging to 30-plus squadrons throughout Washington State, operate under five Group Commanders, who in turn report to the Commander, Washington Wing. Equipment assets in Washington Wing include 10 CAP-owned mission aircraft (including air-to-ground near-real-time digital imagery capability via satellite), 20+ mission vehicles, radio communications equipment (many independently powered by generators), and an elaborate repeater-based communications network allowing reliable radio communications throughout the state at all times.

Prior to his assignment as Wing Commander, Colonel Schnabler commanded the Fort Vancouver Composite Squadron. After that assignment, he commanded the Operational Group III in Southwest Washington.

Previous staff assignments include Squadron Administration Officer, Group Emergency Services Officer, and Special Operations and Homeland Security Officer at Washington Wing Headquarters.

Colonel Schnabler's military education includes Squadron Officers School, the Air Command and Staff College, and Air War College (expected completion fall 2005). His civilian studies include the University of Vienna (Austria) MBA-program with emphasis on international trade and finance, and postgraduate work at Willamette University, Salem, Oregon and Oregon State University. In his civilian professional life, he coordinates Federal Homeland Security programs and grants for Washington State's Homeland Security Region IV in Southwest Washington.

He holds the rating of Command Pilot with over 2,700 flight hours, primarily in Cessna 182, Cessna 206, and Cessna 400 series aircraft.

His decorations include the Civil Air Patrol Meritorious Service Medal and the Civil Air Patrol Commander's Commendation Medal with two bronze clasps.

Colonel Schnabler resides in Vancouver, Washington, with his wife Lorrie and their two daughters, Sidonie and Simone.

# News from NWWARN Index

The Northwest Warning, Alert & Response Network (NWWARN) is the local version of the Department of Homeland Security's (DHS) Homeland Security Information Network—Critical Infrastructure (HSIN-CI). In March 2005 DHS held an HSIN-CI All Hands meeting at the headquarters of EDS in Plano, Texas. One of the highlights of the conference was the presentation by Matthew Broderick, Director of the Homeland Security Operations Center. Mr. Broderick advised the crowd that the membership goal for the



four HSIN-CI pilots (Seattle, Dallas, State of Indiana and Atlanta) during the pilot phase was 10,000. To date, there were 40,000 members in HSIN-CI from the 50 states and the District of Columbia. 90 percent of the 40,000 members were from the private sector. DHS recently authorized \$4 million for the continued development of HSIN-CI. National and Regional governance directives are being drafted by DHS to provide a formal governing structure across current and future HSIN-CI programs. Mr. Broderick plans to have HSIN-CI in the Northeast, Midwest, and California in the near future. Goals for HSIN-CI for the next year are 10 regional programs with 200,000 members, improved search and communication features, the establishment of a National Emergency Resource Registry, and improved joint suspicious reporting abilities.

One suggestion from NWWARN members endorsed by Mr. Broderick was the allowance for Canadian professionals as members. Because so many issues that affect the Northwest U.S. also impact Canada, DHS agreed to use NWWARN as the test site for the inclusion of international members. This is just one example of the impact NWWARN and its members have made on the success of HSIN-CI.

You can join NWWARN by visiting the website <a href="www.nwwarn.gov">www.nwwarn.gov</a> and completing the membership application. If you have any questions or comments regarding NWWARN or the HSIN-CI program, contact NWWARN Regional Coordinator Marty Prewett at the Seattle FBI 206/622-0460 or mprewett@leo.gov.

FBI – Seattle and Team Washington
Welcomes SAC Laura M. Laughlin and Says a Fond Farewell to
Assistant SAC Scott Crabtree

A special welcome to new FBI Seattle Special Agent-In-Charge Laura M. Laughlin and farewell to Assistant Special Agent-In-Charge Scott Crabtree.

Special Agent in Charge (SAC) Laura Laughlin arrived at the Seattle Division of the FBI on March 1 replacing recently retired Pat Adams. She was promoted from FBI Headquarters where she was Chief of the Criminal Intelligence Section, which was comprised of eight units consisting of 112 Intelligence Analysts and 11 Agents.

SAC Laughlin began her career with the FBI in 1985. Her investigative assignments included Portland, Omaha, New York, and the Washington Field Office. In 1995, Ms. Laughlin was promoted to FBI



Seattle FBI SAC – Laura Laughlin Headquarters where she served as a Supervisory Special Agent overseeing Public Corruption investigations. She was selected for a special assignment in January 1996 to oversee corruption and drug trafficking cases along the Southwest border of the United States as part of the Southwest Border Initiative. In February 1997, Ms. Laughlin was assigned as senior manager on the Campaign Financing Task Force during then-President William J. Clinton's Administration. After other supervisory assignments at FBI Headquarters, Ms. Laughlin was promoted to Assistant Special Agent-in-Charge (ASAC) of the Philadelphia Division in April 2001 where she oversaw White Collar and Cyber Crime investigations. Ms. Laughlin was again promoted in October 2003 to FBI Headquarters as the Chief of the Public Integrity/Civil Rights Section where she managed the FBI's Public Corruption, Governmental Fraud, and Civil Rights Programs. She remained in that position until her appointment to the Criminal Intelligence Section. SAC Laughlin's husband, Robert, is an ASAC in the Newark Division of the FBI.

The Seattle FBI is also losing an Executive Manager. Assistant Special Agent in Charge Scott Crabtree has been promoted to the position of Section Chief for the Field Intelligence Section within the Directorate of Intelligence at FBI Headquarters. Mr. Crabtree has been instrumental in the development of the Washington Joint Analytical Center (WAJAC) and has spearheaded the FBI's efforts to develop the Law Enforcement Information Exchange (LInX) and the Northwest Warning, Alert & Response Network (NWWARN). Two of Mr. Crabtree's many efforts at FBIHQ will be to develop information sharing centers similar to the Washington Joint Analytical Center (WAJAC) in other FBI field offices and bring other FBI Field Offices into the Homeland Security Information Network. Mr. Crabtree would like to thank all those who assisted him in his work as Assistant Special Agent in Charge and made his stay in Washington very enjoyable.





# <u>Department of Homeland Security</u> <u>Releases Interim National Preparedness</u> Goal

The U.S. Department of Homeland Security announced on March 31<sup>st</sup> the publication of the Interim National Preparedness Goal ("Goal"). The Goal will guide federal departments and agencies, state, territorial, local and tribal officials, the private sector, non-government organizations and the public in determining how to most effectively and efficiently strengthen preparedness for terrorist attacks, major disasters, and other emergencies.

"In our complex free society, there is no perfect solution to address every security concern," said Secretary of Homeland Security Michael Chertoff. "But by working together collectively to analyze threats, understand our capabilities, and apply resources intelligently, we can manage risk. The National Preparedness Goal will help us meet this objective."

The Goal establishes readiness priorities, targets, and metrics. It will enable the Nation to answer three key questions: "How prepared are we?"; "How prepared do we need to be?"; and "How do we prioritize efforts to close the gap?" The emphasis is on developing appropriate levels of capabilities to address a wide range of terrorist attacks and disaster scenarios.

"The Goal is an overarching statement of strategic intent. It demonstrates our national will to work toward establishing overall readiness against current and future threats," said Matt Mayer, Acting Executive Director of the Office of State and Local Government Coordination and Preparedness. "With unlimited resources, full preparedness would be less of a challenge, but we don't have unlimited resources. We have to make tough choices, they have to be the right choices, and we have to be ready to come together as a single, integrated system when the need arises."

The Goal includes seven priorities for national preparedness. The priorities fall into two categories: overarching priorities and priorities to build specific capabilities.

#### The overarching priorities are to:

- Implement the National Incident Management System and National Response Plan
- Expand regional collaboration and
- Implement the Interim National Infrastructure Protection Plan.

#### The priorities for specific capabilities are to:

- Strengthen information sharing and collaboration capabilities;
- Strengthen interoperable communications capabilities;
- Strengthen chemical, biological, radiation, nuclear, and explosive weapons (CBRNE);
   detection, response, and decontamination capabilities; and
- Strengthen medical surge and mass prophylaxis capabilities.

The Goal addresses a requirement of Homeland Security Presidential Directive 8, *National Preparedness*, to define "standards for preparedness assessments and strategies, and a system for assessing the Nation's overall preparedness to respond to major events, especially those involving acts of terrorism." The directive requires submission of the first annual status report on preparedness to the President by March 31, 2006.

For more information on HSPD-8 and the National Preparedness Goal visit <a href="http://www.ojp.usdoj.gov/odp/assessments/hspd8.htm">http://www.ojp.usdoj.gov/odp/assessments/hspd8.htm</a>.

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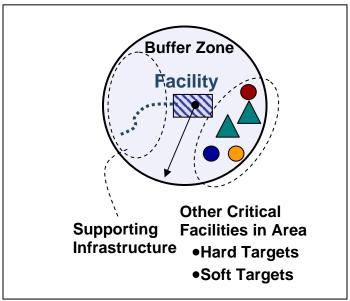
# **Buffer Zone Protection Program Grants (BZPP)**

The Department of Homeland Security (DHS) Office for Domestic Preparedness (ODP) recently announced the FY 2005 Buffer Zone Protection Program (BZPP). DHS has earmarked \$2.35million for 47 eligible sites in Washington, which will be eligible for up to \$50,000 each. These sites reside in 11 counties which are supported by 37 different law enforcement iurisdictions.

The BZPP is designed to reduce vulnerabilities of Critical/Infrastructure/Key Resource (CI/KR) sites by extending the protected area around the site into the surrounding community and supporting prevention and preparedness efforts of local first responders.

Work is on-going for BZPP and VRPP development with plans to be submitted to the DHS by September 30, 2005 and security enhancements to be completed by January 31, 2006.

Washington Military Department and is the State Administering Agency for this grant. All application and program requirements will be administered through the Washington Military Department Emergency Management Division.



For more information the BZPP grant program please contact Arel Solie, Homeland Security Section Manager at <a href="mailto:a.solie@emd.wa.gov">a.solie@emd.wa.gov</a> or 253-512-7468 and for information on Buffer Zone Protection Planning please contact Jeff Parsons at <a href="mailto:j.parsons@emd.wa.gov">j.parsons@emd.wa.gov</a> and 253-512-7065

# Transit Security Grant Program (TSGP)

The Transit Security Grant Program (TSGP) provides for the protection of regional transit systems and the commuting public from terrorism, especially explosives and non-conventional threats. The program totals \$135,257,076 for owners and operators of some of the nation's most critical infrastructure, including: \$107,900,000 for rail transit systems, \$22,357,076 for intra-city bus systems, and \$5,000,000 for ferry systems.

Washington State has been allocated \$1.1 million for the following pre-designated rail transit systems, which is based on a national formula using ridership, track miles, number of stations and threat.

- Central Puget Sound Regional Transit Authority (Sound Transit)
- o King County Department of Transportation Light Rail
- City of Seattle Monorail

Funds will be used for planning, training, exercises and equipment.

An additional \$5,000,000 has been announced to enhance security on vessels and terminals that are elements of a ferry system. This is a nationally competitive grant and



seven ferry systems nationally that are eligible to compete for these funds. Washington State Ferries is an eligible applicant and will be able to submit up to three projects to the Department of Homeland Security (DHS) Office of Domestic Preparedness (ODP) for possible funding.

DHS awarded \$50 million in 2004 and \$65 million in 2003 to transit systems. More information about this announcement is available at <a href="https://www.dhs.gov">www.dhs.gov</a>.





# **Commercial Equipment Direct**

# **Assistance Program (CEDAP)**

The U.S. Department of Homeland Security (DHS), Office of State and Local Government

Coordination and Preparedness (SLGCP) is providing equipment to smaller agencies through a new and innovative pilot program. This is not a grant program,



but rather transfers equipment under Federal contract directly to agencies and jurisdictions.

This program will be administered by DHS in two phases: Phase 1 begins in March 2005 and represents \$8 million in equipment transfers nationwide. Phase 2 will begin in May-June 2005 totaling \$24 million. Applications will be accepted from smaller law enforcement and emergency responder agencies NOT currently funded through the Urban Area Security Initiative (UASI) grant program. Please see guidance and frequently asked questions for eligibility requirements.

Jurisdictions in suburban, rural and border areas of less than 50,000 in population are encouraged to apply for CEDAP equipment, especially if this equipment will be used to enhance regional response or mutual aid, and improve the potential for interoperability of equipment items or systems shared or used by neighboring jurisdictions. Equipment under this program includes personal protective equipment, detection and sensor devices, information sharing software for law enforcement operations and communications interoperability equipment.

Applications may be submitted directly to the Department of Homeland Security through the Responder Knowledge Base website at <a href="https://www.rkb.mipt.org">www.rkb.mipt.org</a>.

For more information please contact Arel Solie, Washington Military Department Emergency Management Division, Homeland Security Section Manager at <a href="mailto:a.solie@emd.wa.gov">a.solie@emd.wa.gov</a> or 253-512-7468.

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## FFY 2005 Law Enforcement Terrorism Prevention Grant

The FFY 205 Homeland Security Grant uses a portion of its total funding stream to fund the Law Enforcement Terrorism Prevention Program (LETPP). These funds are allocated by the Department of Homeland Security to enhance the capacity of state and local agencies to prevent and respond to incidents of terrorism, particularly those involving chemical, biological, radiological and explosive incidents.

On March 24, 2005, Governor Gregoire approved the funding allocation method for the LETPP pass through funds to the local Homeland Security Regions. These funds account for 80% of the total LETPP award to the state. The allocation method used a regional base plus a population allocation calculation to arrive at the amount of funding for each region.

#### The total amount of funding for the state LETPP grant from FFY 2005 is \$7,713,129.

The regional allocations are as follows:

| Region | Counties  | % of Pop | Base<br>Allocation<br>(.0075) | Population<br>Allocation | Total Award<br>per Region | 3% Management<br>and<br>Administration<br>to Region | Remaining to be<br>allocated to Local Law<br>Enforcement for LETPP<br>activities |
|--------|---|----------|-------------------------------|--------------------------|---------------------------|---|--|
| 1      | Whatcom, Skagit,<br>Snohomish, Island,<br>San Juan  | 16.55%   | \$231,390                     | \$722,520                | \$953,910                 | \$28,617.30   | \$925,292.70   |
| 2      | Clallam, Jefferson,<br>Kitsap   | 5.39%    | \$138,834                     | \$235,272                | \$374,106                 | \$11,223.18   | \$362,882.82   |
| 3      | Grays Harbor,<br>Mason, Thurston,<br>Pacific, Lewis   | 6.97%    | \$231,390                     | \$304,495                | \$535,885                 | \$16,076.55   | \$519,808.45   |
| 4      | Wahkiakum,<br>Cowlitz, Clark,<br>Skamania   | 7.99%    | \$185,112                     | \$348,591                | \$533,703                 | \$16,011.09   | \$517,691.91   |
| 5      | Pierce  | 12.06%   | \$46,278                      | \$526,602                | \$572,880                 | \$17,186.40   | \$555,693.60   |
| 6      | King  | 28.99%   | \$46,278                      | \$1,265,756              | \$1,312,034               | \$39,361.02   | \$1,272672.98  |
| 7      | Okanogan, Chelan,<br>Douglas, Kittitas,<br>Grant  | 4.16%    | \$231,390                     | \$181,409                | \$412,799                 | \$12,383.97   | \$400,415.03   |
| 8      | Yakima, Klickitat,<br>Benton, Franklin,<br>Walla Walla  | 8.36%    | \$231,390                     | \$364,941                | \$596,331                 | \$17,889.93   | \$578,441.07   |
| 9      | Ferry, Stevens,<br>Pend Oreille,<br>Lincoln, Spokane,<br>Adams, Whitman,<br>Columbia, Garfield,<br>Asotin | 9.53%    | \$462,780                     | \$415,972                | \$878,752                 | \$26,362.56   | \$852,389.44   |
|        | TOTAL:  | 100.00%  | \$1,804,842                   | \$4,365,558              | \$6,170,400               | \$185,112.00  | \$5,985,288.00   |

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For more information, please contact Lieutenant Matt Stone, Washington State Patrol, LETPP Grant Manager, at matt.stone@wsp.wa.gov.

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# The National Incident Management System

#### NIMS Alert

**IS-700 The NIMS Introductory Course - Who Needs to Take It?** 

The NIMS Integration Center March 5, 2005

Last September when the Secretary of Homeland Security sent a letter to the nation's governors, he outlined a series of steps that **must** be taken and actions that **should** be taken in FY 2005 to become compliant with the National Incident Management System (NIMS). Specifically the letter said that state, territorial, tribal and local level jurisdictions should support NIMS implementation by completing the NIMS awareness course *National Incident Management System, An Introduction - IS 700.* This independent study course explains the purpose, principles, key components and benefits of NIMS. The Secretary clearly intended to provide discretion to state, territorial, tribal and local governments in deciding who should take the course. As further guidance, the NIMS Integration Center encourages all emergency personnel with a direct role in emergency preparedness, incident management or response to take the NIMS course by Oct. 1, 2005. It is offered free-of-charge through the Emergency Management Institute at http://training.fema.gov/EMIWeb/IS/crslist.asp.

#### WHO SHOULD TAKE THE COURSE IN FY'05?

**Executive Level** - Political and government leaders, agency and organization administrators and department heads; personnel that fill ICS roles as Unified Commanders, Incident Commanders, Command Staff, General Staff in either Area Command or single incidents; senior level Multi-Agency Coordination System personnel; senior emergency managers; and Emergency Operations Center Command or General Staff.

**Managerial Level** - Agency and organization management between the executive level and first level supervision; personnel who fill ICS roles as Branch Directors, Division/Group Supervisors, Unit Leaders, technical specialists, strike team and task force leaders, single resource leaders and field supervisors; midlevel Multi-Agency Coordination System personnel; EOC Section Chiefs, Branch Directors, Unit Leaders; and other emergency management/response personnel who require a higher level of ICS/NIMS Training.

**Responder Level** - Emergency response providers and disaster workers, entry level to managerial level including Emergency Medical Service personnel; firefighters; medical personnel; police officers; public health personnel; public works/utility personnel; and other emergency management response personnel.

The NIMS introductory course very likely will be required in FY'06 for state, territorial, tribal and local personnel who have emergency assignments at any level of government. Full NIMS compliance is required by Oct. 1, 2007.

**NOTE:** We recognize that some online independent study participants are experiencing delays in gaining access to the IS-700 course. The Emergency Management Institute is addressing this and the problem will be alleviated.

For information regarding the NIMS, you may contact the NIC at the following address:

NIMS Integration Center 500 C Street SW Washington, DC 20472 (202) 646-3850

NIMS-Integration-Center@dhs.gov or web page: www.fema.gov/nims

web page: www.fema.gov/nims

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Local contact is: Washington Military Department Emergency Management Division, Paul McNeil at 253-512-7033 or p.mcneil@emd.wa.gov and Jim Kadrmas at 253-512-7027 and j.kadrmas@emd.wa.gov

# <u>National Animal Identification System – A key tool for responding</u>

WSDA is building the Washington portion of the National Animal Identification System (NAIS) to help Animal Health Officials respond to and manage animal health emergencies. The goal of

the system is to be able to trace the history of where animals have been and to complete the tracing within 48 hours of a disease outbreak of other animal health emergency. The need to improve our ability to trace animal movement was clearly demonstrated during the December 2003 BSE "Mad Cow" incident.

The NAIS is being implemented in three phases: The first phase is Premise Registration. WSDA began premise registration in January 2005 and had received over 500 applications by March 31. A premise is a geographic location where animals are kept. The premise registration is assigned to the physical location and remains with that land regardless of who owns or operates on the land. At this time premise registration is voluntary. Eventually, WSDA will register up to 30,000 premises in the state of Washington.

The second phase is Animal Identification. Animal identification will begin in August/September 2005. Animals that are individually identified will be assigned a nationally unique 15 digit number, which is like a social security number for people. Official tags will have both visual and electronic components. Each species may have a different form of identification. Cattle will use radio-frequency identification tags (RFID) worn in the ear. The horse, sheep, goat, swine, and other species groups are still deciding how to identify their animals.

Animals that are raised and moved as groups may use a group identifier. The group identifier is a combination of the premise number and the date the group was formed. Most chickens and swine are expected to be identified as groups.

The third phase is Animal Movement Reporting. This phase is expected to begin in August/September of 2005, in conjunction with Animal Identification. When an animal or group of animals is moved from their home premise, the movement will be reported to the



state database. A series of movements recorded in the database allows animal health officials to track that animal and all other animals that were commingled with the animal, and potentially exposed to a disease.

When all the pieces of the system and data are in place, animal health officials should not only be able to track the movement and possible exposure of animals, but may also be able to create maps for use in managing restricted movement areas or quarantines. Clusters of animal concentrations can be identified to target responses and prevention techniques. The data can be merged with public health and law enforcement data when needed.

Participation in the system is entirely voluntary at this time. USDA aims for mandatory reporting by 2009. Reactions to the system by producers vary considerably. The key issues in implementing the system include cost, confidentiality of data, and liability.

For more information, consult WSDA's website or enmail Naishelp@agr.wa.gov Index

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# <u>Homeland Security Institute Tackle's Its</u> Mission

The use of weapons of mass destruction by terrorists is posing significant new challenges for first responders. Chemical, biological, radiological, nuclear and explosive weapons have the potential to cause casualties far beyond those suffered on 9/11, and involve wide areas crossing literally hundreds of jurisdictions. Emergency managers, and on-scene commanders, facing an attack which both spreads and lingers, must employ individual first responders and units in teams which may have never had the opportunity to work or exercise together. Shared training, including common lexicon and understanding of command structure will be a crucial element in mounting a successful response and recovery effort.

A significant strategy of the Washington State Homeland Security Strategic Plan is to "develop a multidiscipline training capability to provide statewide emergency responders training, certification and credentialing" under a newly established Homeland Security Institute (HSI).

The HSI, under the auspices of the State Board for Community and Technical Colleges (SBCTC) facilitates and coordinates shared training across all of the emergency response disciplines HSI provides a coordination structure to ensure Office for Domestic Preparedness (ODP) and other relevant national standards are met. This will lead to the efficient distribution of training resources (less duplication of effort), competency-based standards which are shared across disciplines which must work together, and ongoing professional development opportunities for emergency professionals.

Initial efforts are being made to impact trainees in the first response disciplines. Approximately 80% of first responders receive training in community and technical colleges. Working in tandem with the Pierce College's Center of Excellence for Homeland Security, HSI will work with community and technical college faculty to introduce standardized training in existing criminal justice, fire science, emergency communications, nursing, and other relevant programs under the Model Certificate Program. Standardized training will also be introduced at other state training nodes such as the Washington State Patrol Academy, the Fire Training Academy, and the Criminal Justice Training Center. Working through local jurisdictions and professional associations, the HSI will reach out to many entry-level professionals as they learn basic skills associated with their discipline in their first months on the job.

The HSI provides oversight of content, marketing, and registration of students in the Washington Online awareness-level courses. These courses, which are available beginning in April 2005, have the potential for reaching many of the 100,000+ first responders who are already on the job in the State and cannot access traditional classroom courses. Web based courses have great potential for refresher work, and can be combined in a blended approach to support hands-on training. HSI also considers this to be a potent avenue for eventually delivering awareness courses to the general public.

The HSI is also responsible for developing a tracking and registration system which will be capable of providing reports to on-scene commanders at a disaster site, as well as allow regional and local training managers to certify and track personnel in their jurisdictions. A training and registration system is intended to feed into a credentialing tool, potentially using smart-card technology, which form the basis for orderly deployment of first responders in a disaster or terrorist attack. The HSI is preparing a survey instrument for training managers which will capture the essential elements required in such a system.

To get more information on the Homeland Security Institute, contact John Fortugno (253) 912-3689, jfortugno@sbctc.ctc.edu.

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# Gov. Christine Gregoire announces new division for State Patrol to increase coordination and security efforts for state's ferries.



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Gov. Christine Gregoire announced on March 10<sup>th</sup> the creation of Vessel and Terminal Security (VATS), a new division within the Washington State Patrol (WSP), to increase coordination and security efforts for the state's ferries system. VATS is a coordinated federal and state partnership between the state's patrol, homeland security and ferries agencies and the Coast Guard.

"The new division will help maintain ferry security and public safety in Washington state," Gov. Gregoire said in a statement. "As the third largest ferry system in the world and a key asset here in Washington to our economic vitality, we need to ensure the safety of this system. We need to keep it running smoothly and safely for our commuters and tourists." Gov. Gregoire added in her statement that the 9/11 Commission report said that a major flaw in the federal government prior to the attack was the lack of sharing of information between branches of government.

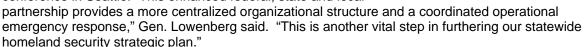
Maj. Gen. Timothy Lowenberg, director of the Washington State Military Department; WSP Chief John Batiste;

Washington State

Pepartment of Transportation

Adm. Jeffrey Garrett of the United States Coast Guard;

Department of Transportation (WSDOT) Secretary Doug MacDonald; and Washington State Director Mike Anderson, announced the creation of the new division during a news conference in Seattle. "This enhanced federal, state and local



Steve Sutton, former lieutenant in Kennewick and 17-year veteran with the WSP, was appointed captain of VATS, which will be headquartered at the U.S. Coast Guard base at Pier 36 in Seattle. Sutton will oversee the coordination of approximately 70 existing state patrol troopers assigned to VATS. VATS officers formerly were spread out among three different Puget Sound WSP districts and had three different supervisors.

"We've worked closely with the WSP and Coast Guard since 9/11 to institute a wide range of security improvements throughout the ferry system," explained Anderson. "Our first concern is the safety of our passengers and employees and the new VATS will enhance our ability to protect our passengers and respond to emergencies. Communications will be quicker and easier for the Ferries' staff."

Like all transportation systems, the Washington State Ferry System is considered vulnerable to a possible terrorist attack. The State Patrol, focusing on the key elements of the Washington State Homeland Security Strategic Plan, has been providing enhanced security for the Ferries, ensuring the United States Coast Guard marine transportation security measures are being met and exceeded.

"Since 9/11, our mission has changed," said Chief Batiste. "We now go beyond traffic law enforcement activities in working with our federal, state and local partners in emergency preparedness and response. We are proud to work with these outstanding partners and provide enhanced security to the Washington State Ferries."

"This is truly an important partnership highlighting our continued progress in Washington State and across the country working as one team to ensure the security of our citizens," Adm. Garrett said. "Our partnership with the Washington State Patrol is the right move at the right time. It's a relationship that clearly makes sense." For more information please contact: Ned Kiley at Washington State Ferries.206-515-3474 or Kileyne@wsdot.wa.gov

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### State will test bioterrorism response plans

The Washington State Department of Health (DOH) and the Washington State Military Department,

Emergency Management Division (EMD) are gearing up for the first annual state-level bioterrorism exercise. The exercise will be held May 23-25 in Region 4 (Clark, Cowlitz, Skamania and Wahkiakum counties).

The exercise will require state agencies, local hospitals, county governments and other emergency response and health care partners to respond to a hypothetical bioterrorism incident. The exercise will begin with the appearance of "victims" at local hospitals. Players in the exercise will identify the disease and determine how best to protect the public following local, regional and state emergency response plans. The exercise will include a simulated deployment of the Strategic National Stockpile, a federal store of medicine that states can request in an emergency. During the exercise the state will test its' ability to



receive shipment, distribute supplies to affected areas, and get medicine to people who need it. Both the Department of Health Emergency Operations Center (EOC) and the Washington State EOC at Camp Murray will be activated. Staff at DOH facilities in both King and Thurston Counties will also participate.

Although many local and regional plans have been tested in smaller tabletop exercises, this will be the first time plans have been tested on-the-ground in a state-level exercise. Exercises help all of the players to identify weak points in their planning and allow them to make needed improvements. Next year's exercise is scheduled for April 2006 in Region 5 (Pierce County).

Contact: Dan Banks, State Exercise Coordinator - 360-236-4539 or dan.banks@doh.wa.gov



# **BUSINESS CONTINUITY:**

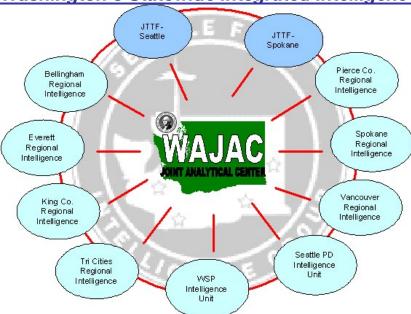
# A Practical Approach for Emergency Preparedness, Crisis Management, and Disaster Recovery

This guidance document is a tool to allow organizations to consider the factors and steps necessary to prepare for a crisis (disaster or emergency) so that it can manage and survive the crisis and take all appropriate actions to help ensure the organization's continued viability. The advisory portion of the guideline is divided into two parts: (1) the planning process and (2) successful implementation and maintenance. Part One provides step-by-step Business Continuity Plan preparation and activation guidance, including readiness, prevention, response, and recovery/resumption. Part Two details those tasks required for the Business Continuity Plan to be maintained as a living document, changing and growing with the organization and remaining relevant and executable. Appendix A offers the ASIS Business Continuity Guideline Checklist.

Access the guidance document HERE



Washington's Statewide Integrated Intelligence Plan



The Washington State Patrol, Washington Association of Sheriff's and Police Chief's (WASPC), and the FBI in partnership with local and federal agencies have established a progressive program to improve intelligence collection and dissemination in the state. The primary focus of this program, The Statewide Integrated Intelligence Plan is the prevention of domestic and international terrorist acts in our region.

In 2003, the Washington Joint Analytical Center (WAJAC) was established with the FBI in Seattle. Supervised by Detective Sergeant Lance

Ladines, the WAJAC provides a central point (fusion center) for all terrorism related tips collected by patrol officers and detectives throughout the state. By the end of this year, nine intelligence groups will be in operation in Washington to collect terrorism intelligence at the local level and to provide an expeditious method of supplying critical information to law enforcement administrators and more importantly to officers in the field.

The state has received funding from the Law Enforcement Terrorism Prevention Program (LETPP) grant to further this integrated intelligence effort. Over the next few months WSP will be contracting twenty intelligence analysts for WAJAC and the regional groups. Enhanced analytical support will allow investigators to intensify their activities in the prevention of terrorism.

With the implementation of this plan, Washington State has proven to be the forerunner in terrorism prevention. In fact, The Council of State Governments recognized Washington's Statewide Integrated Intelligence Plan as one of the top five model programs in the United States.

The 911 Commission recognized government's inability to "connect the dots" in establishing the identities of terrorist groups or in recognizing events leading to terrorist acts. The Statewide Integrated Intelligence Plan puts the pieces together allowing our law enforcement professionals to disrupt, deter, and prevent another catastrophic attack against our nation.

For more information please contact: Detective Sergeant Keith Huntley, Investigative Assistance Division at 360-753-0315.



The American Red Cross and CDC have partnered to address common questions about disaster preparedness and response. On this site, you will find guidance on what kinds of emergency supplies to put aside and advice on how, from food and water to disaster supplies kits.

Access the full document HERE





# **Volunteer of the Year Awards**

March 8<sup>th</sup> saw the third statewide meeting of Citizen Corps Programs, including representatives from local Citizen Corps Councils, CERT, VIPs, Neighborhood Watch/USAonWatch.Org, Medical Reserve Corps, the Red Cross, state partner Agencies and Corporation for National and Community Service partners in attendance. We had approximately 85 people attend from a variety of counties and cities.

The highlight of the meeting was the lunch award ceremony for Volunteer of the Year. Here are the following Winners in each category.

- Bruce Ramey, Citizen Corps, Kitsap County
- Randy Greeley, Citizen Corps, Cowlitz County
- Ben Schertzer, CERT, Skagit County
- Cindy Payne, CERT, Benton-Franklin Counties
- Bob Dickinson, VIPs, Whatcom County
- Mike Bryant, VIPs, Chelan County
- Mountain Valley Mobile Home Park, Management and Tenant's Association, Neighborhood Watch/USAonWatch.Org, Pierce County
- Medical Reserve Corps of Eastern Washington, MRC, Spokane County

We also recognized the following individuals for their outstanding support for Citizen Corps and its programs.



George Rice

- John Baldwin
- Claudia Jones
- Gene Laughlin
- Ron Tognazzini

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Just a few of the many great Citizen
Corps Volunteer Awardees are
pictured here. They are representative
of the many great men and women
who so tirelessly contribute their time
and volunteer to help keep Washington
State safe and secure. We thank you
all for your terrific and self-less
contributions to our state.

- Carolyn Lindley
- Marydee Countryman
- William Bahrt
- John Clark
- John Gates
- Kathy Brasch
- Loria Heerensperger
- Tor Heerensperger
- Pat LaJambe
- Kim Sharp
- Sharon Steele
- Sara Trimble
- Jan Bromberg
- Nancy Hoven
- Jeff Madden



Jan Bromberg



# **Marine Terrorism Response Plan** (MTR) Project





Port of Seattle

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#### **Background**

The Marine Terrorism Response Plan project is a partnership initiative of the Puget Sound Marine Firefighting Commission and the Port of Seattle.

Funded by the **Office for Domestic Preparedness** through an Urban Areas Security Initiatives (UASI) grant, the project is tasked with "... developing and validating a multi-agency response system and national model plan to aid the safe and effective mobilization of local, state and federal resources to marine terrorism incidents."

Port of Seattle is recipient of the grant and accountable to OPD for proper use of the funding. The Port assists the Board of Directors of the Puget Sound Marine Firefighting Commission (PSMFC) with project management oversight. Authority to conduct the project is delegated by PSMFC to the MTR Project Team. A. D. Vickery, as Chairman of the PSMFC serves as the MTR Project Team Leader. Team Members responsible for sections of the project include;

- Ed Page: Plan Development and Project Management
- Earl Sodeman: Exercise Sequence
- Luke Carpenter: Training Robert Olsen: Logistics Bob Bohlman: Finance

The Project Team recognized the need to accomplish four critical objectives.

- Develop a plan that will enable responders to minimize the impact of marine terrorism on life, property and the environment.
- Ensure that the plan provides for a "tiered" response capability.
- Model the tools needed to achieve an enhanced and sustainable maritime terrorism response capability that is also applicable to other marine emergencies.
- Engage local and national agencies and maritime community representatives in the plan development process.

MTR Project work commenced in June 2004 and is scheduled to be completed by December 2005.

#### **Project Status**

Outreach: Initial efforts focused on Puget Sound area and national outreach providing information on the MTR project and working to achieve feedback and acceptance for the project tasks and objectives. Elements of the outreach process included extensive communications and coordination with U. S. Coast Guard Captain of the Port (COTP) Puget Sound, Headquarters Command in Washington D. C. and COTP offices in six other major US ports. Support and involvement of the US Coast Guard in the MTR Project has been excellent.

Puget Sound area outreach included the delivery of project briefings to the Area Maritime Security Committee, the Harbor Safety Committee, the State of Washington Committee for Homeland Security and to HLS Committees in Regions 1, 2, 3, 5 and 6. Collectively the briefings achieved quality feedback on the structure and content of the overall project.

Project coordination with elements of the maritime industry has been accomplished through the conduct of two Subject Matter Expert workshops. Representatives of the cruise lines, ferry

systems, tankers, container and bulk cargo vessels owners and operators, the Puget Sound Marine Response Alliance, and the Washington State Maritime Cooperative Agreement have participated in the workshops.

In direct response to feedback from the regional briefings, the MTR Project Team worked in coordination with the Federal Bureau of Investigation and the Coast Guard Investigative Service to conduct a workshop focused on law enforcement issues and concerns. The March 4, 2005 event was very beneficial in that it provided the plan writers with significant information and comment on law enforcements elements of the MTR Plan.

A National Senior Advisory Group (SAG) has been assembled to provide the MTR Project with a process of vetting the draft plan. This group consists of 45-60 individuals representing, US Coast Guard commands, Port Authorities, Fire Departments, Law Enforcement agencies, and marine industry from six other US Ports; Los Angeles/Long Beach, Houston, Miami, New York, New Orleans and Delaware Tri-State. The SAG met in Seattle in mid-December 2004 for a two day workshop focused on concepts and issues to be addressed in the MTR Plan. This same group of experts will meet again in Seattle in May 2005 to review the draft plan document and evaluate the utility and application of the technology tools developed by the project team. Several members of the SAG will serve as evaluators during the full-scale exercise scheduled for September 2005.

After action comments relating to the workshops can be found on the MTR website.

#### **Plan Development**

From the inception of the MTR Project, team members recognized the need to develop a written plan that would be thorough in it's coverage of relevant issues, flexible in its application to differing maritime areas of operations and acceptable to the first responder community. Based on feedback from Subject Matter Experts and the Senior Advisory Group the national model plan will consist of three volumes: Volume 1 - Preparedness; Volume 2 - Response; and Volume 3 - Field Operations Guide. Outline of the content for each volume is provided below.

#### Volume 1: Preparedness

#### Introduction / Overview

#### References

- A. Background: (Marine terrorism response, the MTR Project, NIMS application, Plan Development Process, National Application)
- B. Organization and ICS Assignments (Organization Tailored for MTR Area Command, ICS Taskings Unique to MTR)
- C. Command Centers and Command Posts (Location, Size, Outfitting, Technology)
- D. Training
- Resource Management (Typing Resources, Certifying and Credentialing, Inventory, Resource Acquisition, Resource Recovery, Reimbursement)
- F. Drills and Exercises
- G. Plan Dissemination
- H. Web Applications
- I. Plan Security
- J. Readiness Measures
- K. Glossary

#### Volume II: Response

#### Introduction / Overview

- A. Incident Assessment / Size-Up (Vessel Incident Checklist, Vessel Incident Information From, Facility Incident Checklist, Facility Incident Information Form)
- B. Notifications (Tier 1, Tier 2, Tier 3, Briefing Sheets)
- C. Organization (Organization Stand-Up Checklist, Command Structures, ICS 201 Forms)
- D. Command Centers
- E. Resource Management (Incident Requirements, Ordering and Acquiring, Mobilization, Tracking and Reporting, Recovery, Subject Matter Experts)
- F. Communications
- G. Technology (Resource Tracking, Automated Notifications, Web Information Exchange)
- H. Emergency Response (Law Enforcement, Fire & Chemical, Bio/WMD, Mass Rescue, Medical)
- I. Incident Triage
- J. Protection of Vessels and Facilities
- K. Recovery of Maritime Operations
- L. Public Affairs
- M. ICS Forms N. Glossary.

#### Volume III: Filed Guide

- A. Vessel Actions Guide
- B. Facilities Actions Guide
- C. Law Enforcement GuideD. Fire & Chemical Guide
- E. Bio/WMD Guide
- F. Mass Rescue Guide

**Training:** Training developed within the MTR Project was designed to meet ODP Emergency Responder Guidelines. Firefighter specific curricula were written to comply with three guidance documents;

- NFPA 1405 Guide for Land-Based Firefighters Who Respond to Marine Vessel Fires,
- NFPA 1005 Standard for Professional Qualifications for Marine Fire Fighting for Land-Based Fire Fighters (Proposed),
- Washington State Standard for Marine Firefighting for Land-Based Firefighters.

Awareness level training for all responders and emergency management personnel is available online at the MTR Project website; <a href="www.marineresponse.org">www.marineresponse.org</a>. This training is provided at no cost to the student or to the student's parent organization. Two courses are provided. "The Marine Environment for First Responders: Awareness" is designed for persons other than firefighters. "Marine Terrorism Response (Firefighter): Awareness" is specifically for volunteer and professional firefighters.

Following the completion of the awareness level course the individual will possess a basic understanding of the following concepts:

- · What is terrorism?
- Terrorism rationale, methods and potential maritime targets.
- The Marine Transportation Security Act of 2002 (MTSA).
- Terminology of the marine environment (definitions).
- The marine environment and related hazards.
- Marine terminals / facilities.
- Vessel types, vessel familiarization, ship's documents, flag state and shipboard personnel.
- Response to an incident in the marine environment.
- How to protect against hazards in the marine environment.
- Protocols used to detect the potential presence of WMD agents or materials.
- Self-protection measures for WMD events and hazardous material events.
- Procedures for protecting a potential crime scene and request additional assistance.
- How to use the US Department of Transportation's (DOT) North American Emergency Response Guidebook.
- How the National Response Plan (NRP) and the National Incident Management System (NIMS) are used to
  efficiently manage domestic incidents.

Three advanced courses of instruction are provided for firefighters. Two of these courses are provided online at the MTR project website. "Marine Terrorism Response (Firefighter):

Performance - Defensive" and "Marine Terrorism Response (Firefighter): Performance 
Offensive." This online training is also provided at no cost to the student or to the student's parent organization.

The third course of instruction is "*Marine Terrorism Response (Firefighter): Live Fire Training.*" Live fire training is conducted in a 2-day, hands-on session at the Washington State Fire Training Academy where participants demonstrate both offensive and defensive techniques using petrochemical fuels in a simulated vessel apparatus.

MTR Project funding for attendance at live fire training is provided to the Fire Department's parent fiscal agency by reimbursement at the standard labor rate. Registration for live fire training is arranged through Luke Carpenter, <a href="mailto:lcarpenter@marineresponse.org">lcarpenter@marineresponse.org</a>. Scheduling and funding arrangements for this live fire training beyond calendar year 2005 will be made through the Puget Sound Marine Firefighting Commission.

Emergency Management Divisions, Emergency Services Coordinating Agencies, Law Enforcement Agencies, and Fire Departments can register online with the MTR Training Administrator <a href="www.marineresponse.org">www.marineresponse.org</a>. Once the registration process is complete, each agency will manage its own scheduling of employee training,

Following completion of the MTR Project, administration of the online training will transfer to the Puget Sound Marine Firefighting Commission.

#### **Technology**

MTR Website www.marineresponse.org: The website was developed to provide project information and communications with first responders, emergency management personnel, Subject Matter Experts and members of the National Senior Advisory Group. The courses of instruction mentioned above are located on the website. The site also provides a means of email communications with the MTR Team. The website will be used as a means of distribution of the draft and final MTR Plan documents. The MTR Network discussed below will be accessed through the website.

MTR Network: The Project Team has selected the WebEOC software developed by ESI Acquisition, Inc. of Augusta, GA as the application for a marine terrorism response network. Network development will occur between April and December 2005. The network will be made available to industry and response community users participating in the MTR Full Scale Exercise (FSE).

Our task is to develop a model link between maritime industry and the emergency management community, first responders and federal and state agencies. The network will be suitable for use before, during and after a marine terrorism incident. The MTR Network is expected to be compatible with, but independent of, the WebEOC networks currently used by the State of Washington Emergency Management Division and numerous county and city Emergency Operations Centers in the Puget Sound area.

**Resource Management:** The National Incident Management System (NIMS) manual Chapter 4 identifies eight processes for managing resources. Working in coordination with the NIMS Integration Center, the MTR Project team will work to accomplish the following processes within the 2005 project period.

- Typing of marine specific resource / response units using the methodology in use at the NIMS Integration Center.
- Inventorying a sample of the response resources located within the Puget Sound marine area.
- Identify best practices for mobilizing resources
- Identify and test methods of real-time tracking of resource units.

Methods to identify resource requirements, order and acquire resources and to recover resources will be incorporated into the checklists of the MTR Plan Volume II – Response Plan and into Volume III - Field Operations Guide.

#### **Exercise Sequence**

Validation of the MTR Plan and its employment of technology tools will be accomplished through a complete sequence of exercise events. Schedule for the sequence is as follows:

| Exercise Sequence           | Date  |  |  |  |  |
|-----------------------------|---|--|--|--|--|
| Table-Top Exercise (TTX)    | March 18, 2005– Completed. The TTX After Action Report will be posted on the MTR website by April 15, 2005. |  |  |  |  |
| Functional Exercise (FEX)   | June 30, 2005   |  |  |  |  |
| Initial Planning Conference | April 15, 2005  |  |  |  |  |
| Full-Scale Exercise (FSE)   | Sep 26-29, 2005   |  |  |  |  |

Attendance at the Functional Exercise is by invitation. MTR Team Point of Contact is Randy Hansen, (206) 465-3643, <a href="mailto:randy.hansen@comcast.net">randy.hansen@comcast.net</a>

#### **Expectations**

Plan Development versus Plan Implementation. The project task is to develop a national model plan for response to marine terrorism. Implementation of the plan within a specific area of operations will be the collective decision of the primary stakeholders (Industry, First Responders, Authorities Having Local Jurisdiction and State and Federal Agencies.) There is not sufficient time or funding within the current project to implement the model plan within the Puget Sound area of operations. The Project Team is working to identify tasks and resources to implement the plan in Puget Sound once that collective decision has been.

#### **Contact Information**

Additional information on the Marine Terrorism Response Plan Project can be obtained by contacting one or more of the following individuals;

Randy Hansen; randy.hansen@comcast.net Exercise Sequence

Luke Carpenter; <a href="mailto:lcarpenter@marineresponse.org">lcarpenter@marineresponse.org</a> Training Program

Richard Fife; rfife@marineresponse.org Resource Management, MTR Network, Outreach,

Workshop Coordination

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#### **Index**

# **Urban Dispersion Program underway in New York City**

Pacific Northwest National Laboratory scientist Jerry Allwine leads a diverse team of national experts to New York City to improve the understanding of how winds blow in urban canyons and can distribute contaminants in our nation's cities.

In the event of an accident or attack involving toxic chemicals or radiological contaminants, the ability to track the dispersal of contamination through the air in the metropolitan New York area will be a top priority for local and national emergency management officials.

#### **Purpose of the UDP Program**

The objective of the Urban Dispersion Program (UDP) is to improve computer model simulations of the transport and deposition of urban atmospheric contaminants, and to strengthen emergency response techniques in New York City and urban setting across the country. To address this challenge, Jerry Allwine, of Pacific Northwest National Laboratory, Richland, Wash., was selected by the Department of Homeland Security's Science and Technology Directorate to lead a team of experts from multiple national laboratories, universities, federal and city agencies. Dr. Allwine has nearly 30 years of experience in atmospheric studies and has coordinated similar urban projects most recently in Salt Lake City (2000) and Oklahoma City (2003).

"New York City provides perhaps the most challenging urban environment to study," explained Allwine, lead scientist for UDP. "The more cities that we can study the better prepared emergency responders can be both locally and nationally, if a calamity should occur."

The first of three field studies in New York City (NYC) began in March. Two extensive studies are also planned in mid-town Manhattan in August of 2005 and spring of 2006.

The New York City Urban Dispersion Program is a four-year (2004-2007) research project whose major objective is to enhance the city's emergency capabilities for responding to potential airborne releases of harmful contaminants. The objective will be accomplished by:



NY Urban Dispersion Project Research to Enhance Overall Emergency Preparedness – Benefiting other Communities

- Improving the permanent network of wind stations in and around NYC to estimate better where contaminants may travel,
- Conducting field studies in NYC to advance knowledge about the movement of contaminants in and around NYC and into and within building interiors,
- Improving and validating computer models that simulate the atmospheric movement of contaminants in urban areas using data collected from the field studies, and,
- 4. Transferring the improved capabilities to

In an urban dispersion field study, numerous portable wind-sampling instruments are placed in

and around the study area to measure wind patterns. A safe inert tracer gas is released into the air, and super-sensitive sampling instruments measure the movement of tracer throughout the area. While urban field studies generally last from two-to-four weeks, only five-to-ten days of actual tracer gas releases take place in the field.

#### Are perfluorocarbon tracer gases safe?

All three field studies in New York City will use low concentrations of perfluorocarbon tracer gases. PFTs are colorless, odorless, biologically inert, non-toxic and non-



Portable Wind Sampling Devices

combustible gases. Government and private organizations in the United States and Europe have safely and successfully used tracer gases for many years in both indoor and outdoor studies. PFT compounds can be inhaled and ingested with no concern and are safe for human exposure at high concentrations. For example, in the article "The (Liquid) Breath of Life" (Science, Vol. 245, pp. 1043-1045, 8 Sept. 1989), a perfluorocarbon fluid in the lungs of a premature infant can facilitate normal breathing in the immature lung membranes. The article also mentions the use of per fluorocarbons as artificial blood substitutes (p. 1045) as does the article "Different Paths to a Human Blood Substitute" (NY Times, p. D5, 8 July 1992).

In March, six PFTs were released at five locations (two PFTs at one location) near Madison Square Garden. Twenty-one portable, battery-powered samplers were attached to light poles extending out to 400 meters from the Garden and by 10 samplers located on top of surrounding buildings. Winds were measured with 17 temporary weather stations at 14 locations in the study area. At the end of each study day, the tracer samples were collected and taken to a laboratory for analysis. All of the portable wind stations continuously recorded data during the two week study period in March.

"The data collected during the New York campaign will improve the reliability of our computer models. The models are important for local and federal organization officials to train and prepare in the event of an airborne disaster," said Allwine.

Additional information on the Urban Dispersion Program is available at its PNNL website, <a href="https://www.urbandispersion.pnl.gov">www.urbandispersion.pnl.gov</a>.

The four year, \$10 million New York City project is primarily sponsored by the U.S. Department of Homeland Security with additional support from the Defense Threat Reduction Agency of the U.S. Department of Defense, the U.S. Environmental Protection Agency and by the U.S. Department of Energy.



# <u>State Homeland Security Information E-Mail</u> Distribution List and Newsletter Information

The Washington Military Department distributes daily the Homeland Security information provided to the Washington Homeland Security Advisor from a variety of sources to include the Department of Homeland Security. If you would like to join this distribution list please e-mail Nancy Bickford at: nancy.bickford@mil.wa.gov or call (253) 512-7712.

For comments, recommendations or contributions to this newsletter please contact: Amy Cook, WA Military Department, (253) 512-8108, <a href="mailto:Amy.Cook@mil.wa.gov">Amy.Cook@mil.wa.gov</a>. Copies of this newsletter are available on the Military Department Emergency Management Division website at <a href="http://emd.wa.gov">http://emd.wa.gov</a> and click on the Homeland Security button.

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Published every two months (Feb, Apr, Jun, Aug, Oct, and Dec) articles may be contributed to Nancy Bickford, WA Military Department, HLS Strategic Planner, (253) 512-7712, <a href="Nancy.Bickford@mil.wa.gov">Nancy.Bickford@mil.wa.gov</a> for publishing. The due date for articles is the 15<sup>th</sup> of the month the newsletter will be published in.

### **Acronyms Used in This Newsletter**

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BSE Bovine Spongiform Encephalopathy

BZPP Buffer Zone Protection Plan

CAP Civil Air Patrol

CBRNE Chemical, Biological, Radiological, Nuclear and Explosive

CEDAP Commercial Equipment Direct Assistance Program

CERT Community Emergency Response Team

CI Critical Infrastructure

COPT Captain of the Port (USCG)

DEM Director of Emergency Management

DHS Department of Homeland Security

DOH Department of Health (Washington State)

DMAT Disaster Medical Assistance Team (DMAT)

EM Emergency Management

EMD Emergency Management Division (Washington Military Department)

EMS Emergency Medical Services

EOC Emergency Operations Center

FS Fire Services

FSX Full-Scale Exercise

FX Functional Exercise

HAZMAT Hazardous Materials

HIPAA Health Insurance Portability and Accountability Act

HLS Homeland Security

HSI Homeland Security Institute

HSPD Homeland Security Presidential Directive

IACP International Association of Chiefs of Police

IAP Incident Action Plan

IPRSGP Intercity Passenger Rail Security Grant Program

KR Key Resource

LE Law Enforcement

LETPP Law Enforcement Terrorism Prevention Program

LHJ Local Health Jurisdictions

MIPT Memorial Institute for the Prevention of Terrorism

MTR Marine Terrorism Response (Project)

NAIS National Animal Identification System

NFPA National Fire Protection Association

NIMS National Incident Management System

NPG National Preparedness Goal

NSA National Sheriffs' Association

NWRTC Norwest Regional Training Center

ODP Office of Domestic Preparedness (DHS)

PEP Prepositioned Equipment Program

PFT Perfluorocarbon Tracer Gases

PHIMS Public Health Issue Management System

PUD Public Utilities District

RFID Radio-Frequency Identification Tags

PNNL Pacific Northwest National Laboratory

PSMFC Puget Sound Marine Firefighting Commission

RTSS Regional Transit Security Strategy

SAA State Administrative Agency

SAG Senior Advisory Group

SBCTC State Board of Community and Technical Colleges

SECOMM Southeast Communications

SEPP Security and Emergency Preparedness Plan

SERT School Emergency Response Team

SHHH Self Help for Hard of Hearing People

SLGCP Office of State and Local Government Coordination and Preparedness

TEW Terrorism Early Warning

T-T-T Train the Trainer Courses

TTX Table-Top Exercise

TTY Also known as TDD (Telecommunications Device for the Deaf) – It means sending data one character at a time.

TSGP Transit Security Grant Program (DHS)

UASI Urban Area Strategic Initiative

UDP Urban Dispersion Program

USCG United States Coast Guard

VATS Vessel and Terminal Security (Division within WSP)

VIPS Volunteers in Police Service

USDA U.S. Department of Agriculture

VRPP Vulnerability Reduction Protection Plan

WAJAC Washington Joint Analytical Center

WASABE Washington State Annual Bioterrorism Exercise

WASPC Washington Association Sheriff's and Police Chiefs

WMD Weapons of Mass Destruction

WSDA Washington State Department of Agriculture

WSDOT Washington State Department of Transportation

WSP Washington State Patrol